

Message Text

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46

ACTION EB-11

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E.O. 11652: N/A

TAGS: ETRN, SP

SUBJECT: CIVAIR: FORTHCOMING CHARTER TALKS

REF A. STATE 7875, B. OLIVER-MEADOWS TELCON, JAN 15

1. BEGIN SUMMARY: GOS POSTPONES CHARTER TALKS ON BASIS THAT REORGANIZATION OF GOVERNMENT NOW IN PROCESS MAKES IT IMPOSSIBLE TO FORMULATE POSITIONS RE CHARTER BILATERAL. EMBASSY SUGGESTS, HOWEVER, THAT MEADOWS COME AS SCHEDULED JAN 28 TO ESTABLISH COMMUNICATION WITH DIRECTOR GENERAL FOR INTERNATIONAL TECHNICAL COOPERATION LARROQUE IN MFA AND TO RENEW ASSOCIATION WITH DE CARA, NOW DIRECTOR GENERAL FOR AIR TRANSPORT, AND FOR POSSIBLE IDENTIFICATION OF SUBJECTS WHICH MIGHT BE INCORPORATED INTO A BILATERAL ON CHARTERS. END SUMMARY

2. SUBJECT OF AIR CHARTER NEGOTIATIONS RAISED BY LARROQUE, DIRECTOR GENERAL FOR INTERNATIONAL TECHNICAL COOPERATION IN FOREIGN MINISTRY, SUCCESSOR TO VALLAURE, JAN 15 IN COURSE OF MEETING LARROQUE HAD REQUESTED TO DISCUSS URANIUM ENRICHMENT (SEPTTEL). LARROQUE STATED THAT THE CHARTER TALKS SCHEDULED FOR JAN 28 WOULD HAVE TO BE POSTPONED AS A CONSEQUENCE OF THE CHANGES IN THE LIMITED OFFICIAL USE

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GOVERNMENT WHICH HAD BEEN BROUGHT ON BY THE ASSASSINA-

TION OF PRESIDENT CARRERO AND WHICH WOULD INVOLVE, IN ADDITION TO A NEARLY COMPLETE CHANGE OF MINISTERS, CHANGES OF PERSONNEL AT THE SUB-MINISTERIAL LEVEL IN NEARLY ALL MINISTRIES. HE EXPLAINED THAT AVIATION POLICY WITHIN THE GOS IS ESTABLISHED BY AN INTERDEPARTMENTAL COMMITTEE COMPOSED OF REPRESENTATIVES OF THE MINISTRIES OF FOREIGN AFFAIRS, AIR AND INDUSTRY AS WELL AS THE INSTITUTO NACIONAL DE LA INDUSTRIA (INI), WHICH HAS SUBSTANTIAL CONTROL OVER SPANISH SUPPLEMENTALS AND IS UNDER INDUSTRY MINISTRY. THE COMPOSITION OF THE COMMITTEE WOULD NOT BE SET UNTIL CHANGES EXPECTED WITHIN THE MINISTRY OF INDUSTRY AT THE DIRECTOR GENERAL LEVEL AND IN INI MANAGEMENT HAVE OCCURRED. THERE IS AT PRESENT NO INTERDEPARTMENTAL AVIATION POLICY COMMITTEE AND HENCE A SUBSTANTIVE DISCUSSION OF A CHARTER BILATERAL WILL NOT BE POSSIBLE FOR THE GOS THE WEEK OF JAN 28. LARROQUE SAID THE BEST COURSE WAS TO CONTINUE THE UPLIFT RATIO STANDSTILL FOR THE TIME BEING.

3. ECON COUNS EXPRESSED THE OPINION THAT IT MIGHT BE USEFUL NEVERTHELESS FOR MEADOWS TO COME TO MADRID JAN 28 AS SCHEDULED AS HIS PRESENCE WOULD PROVIDE THE OPPORTUNITY FOR A FIRST MEETING WITH LARROQUE AND RENEWAL OF ACQUAINTANCE WITH DE CARA, NOW DIRECTOR GENERAL FOR AIR TRANSPORT, MINISTRY OF AIR. AT THAT TIME IT WOULD BE POSSIBLE TO SPEAK INFORMALLY ABOUT SUBJECTS WHICH COULD BE INCORPORATED IN A CHARTER BILATERAL. ECON COUNS POINTED OUT THAT FROM US VIEW IT WOULD NOT BE POSSIBLE TO CONTINUE THE UPLIFT RATIO STANDSTILL INDEFINITELY AND THAT IT MIGHT BE USEFUL THEREFORE IN EFFECT TO MAKE A NEW BEGINNING ON A BILATERAL JAN 28 EVEN THOUGH DISCUSSIONS WOULD BE INFORMAL. LARROQUE STATED HE WOULD BE PREPARED TO MEET MEADOWS JAN 28 AND, ALTHOUGH HE DID NOT SAY SO, WE ASSUME DE CARA WOULD BE WITH HIM AT SUCH A MEETING. LARROQUE HOLDING THIS DATE FREE PENDING WORD FROM WASHINGTON. EMBASSY RECOMMENDS MEADOWS COME AS SCHEDULED IF DEPARTMENT AGREES THAT THERE WOULD BE SOME VALUE IN AN INFORMAL MEETING WITH THESE NEW CIVIL AVIATION OFFICIALS. THE EMBASSY CONSIDERS THAT SUCH A LIMITED OFFICIAL USE

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MEETING WOULD NOT ONLY ESTABLISH ASSOCIATIONS BUT PROVIDE USEFUL CHANCE FOR EXCHANGE OF VIEWS. IN URGING THAT GOS AGREE TO EARLY SUBSTANTIVE DISCUSSIONS FOR CHARTER BILATERAL, ECONCOUNS POINTED OUT PER REFDEPTEL THAT NOV 1973 ECAC TALKS DEVELOPED RECOMMENDATION TO ELIMINATE OBJECTIONS TO SEPARATE BILATERAL CHARTER DISCUSSIONS, AND THAT GOVERNMENTS SHOULD PROCEED SINCE UPLIFT RATIO STANDSTILL WAS AT MOST TEMPORARY.

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